



BEFORE THE PUBLIC UTILITIES COMMISSION OF THE  
STATE OF CALIFORNIA

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Order Instituting Rulemaking Regarding Policies, )  
Procedures and Rules for the Low Income Energy )  
Efficiency Programs of California's Energy )  
Utilities. )

R. 07-01-042  
(Filed January 25, 2007)

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Southern California Edison Company's (U-338 )  
E) Application for Approval of SCE's "Change a )  
Light, Change the World" Compact Fluorescent )  
Lamp Program. )

A.07-05-010  
(Filed May 10, 2007)

**REPLY COMMENTS OF SOUTHERN CALIFORNIA EDISON COMPANY (U-338 E)**  
**REGARDING THE PROPOSED DECISION PROVIDING DIRECTION FOR LOW**  
**INCOME ENERGY EFFICIENCY POLICY OBJECTIVES, PROGRAM GOALS,**  
**STRATEGIC PLANNING AND THE 2009-2011 PROGRAM PORTFOLIO AND**  
**ADDRESSING RENTER ACCESS AND ASSEMBLY BILL 2104 IMPLEMENTATION**

JENNIFER TSAO SHIGEKAWA  
STACIE SCHAFFER

Attorneys for  
SOUTHERN CALIFORNIA EDISON COMPANY

2244 Walnut Grove Avenue  
Post Office Box 800  
Rosemead, California 91770  
Telephone: (626) 302-3712  
Facsimile: (626) 302-7740  
E-mail: [stacie.schaffer@sce.com](mailto:stacie.schaffer@sce.com)

Dated: **December 17, 2007**

**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE  
STATE OF CALIFORNIA**

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ADDRESSING RENTER ACCESS AND ASSEMBLY BILL 2104 IMPLEMENTATION**

**I.**

**INTRODUCTION**

Pursuant to Rule 14.3 of the California Public Utilities Commission's (Commission) Rules of Practice and Procedure, Southern California Edison Company (SCE) replies to the comments of The Greenlining Institute (Greenlining), A World Institute for Sustainable Humanity (AW.I.S.H.), San Diego Gas & Electric Company (SDG&E) and Southern California Gas Company (SoCalGas), and Pacific Gas and Electric Company (PG&E) regarding Commissioner Dian Grueneich and Administrative Law Judge (ALJ) Kim Malcolm's proposed *Decision Providing Direction for Low Income Energy Efficiency Policy Objectives, Program*

*Goals, Strategic Planning and the 2009-2011 Program Portfolio and Addressing Renter Access and Assembly Bill 2104 Implementation*, dated November 19, 2007 (Proposed Decision or PD).

## II.

### **DISCUSSION**

#### **A. Reply to Comments of Greenlining**

In its opening comments, Greenlining incorrectly asserts that “...Low Income Energy Efficiency is the only Commission initiative formulated specifically to help California’s low-income families pay their energy bills...”<sup>1</sup> SCE points out to Greenlining that its CARE program has provided nearly \$187 million in discounts to customers in 2007 through a bill discount of at least 20% to income-qualified customers.

Greenlining also suggests that the Commission adopt a “new standard for determining the income necessary to be deemed eligible for [LIEE] programs,” and proposes that the Commission use the methodology used by the Federal Housing and Urban Development office rather than the currently used Federal Poverty Guidelines (FPG).<sup>2</sup> SCE disagrees, and believes that it is appropriate at this time to maintain eligibility for the LIEE and CARE programs to households with income at or below 200% of FPG in order to focus the delivery of services to customers with the greatest need.

Finally, Greenlining’s Comments recommend a “Low Income Energy Efficiency Programs Office,” and suggest that this office would provide “one stop enrollment” for income-qualified customers.<sup>3</sup> It is not entirely clear from Greenlining’s Comments exactly what this proposed office would do, but SCE has been very successful in administering its LIEE program

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<sup>1</sup> *Opening Comments of The Greenlining Institute on the Proposed Decision Providing Direction for Low Income Energy Efficiency Policy Objectives, Program Goals, Strategic Planning and the 2009-2011 Program Portfolio and Addressing Renter Access and AB 2104 Implementation*, December 7, 2007, (Greenlining’s Comments), pp. 5-6 (emphasis in original).

<sup>2</sup> *Id.* at pp. 6 & 7.

<sup>3</sup> *Id.* at p. 7.

in-house, and believes that in order to maintain such success, achieve the Programmatic Initiative as set forth in the PD, and avoid customer confusion with the enrollment process, SCE should maintain enrollment functions, as well as other administration functions, in-house.

**B. Reply to Comments of AW.I.S.H.**

In its opening comments, AW.I.S.H. states that it was error for the Commission to fail to set targets and goals for leveraging in the LIEE programs. Additionally, AW.I.S.H. finds fault with the Commission’s failure to require reporting on leveraging from the utilities.<sup>4</sup> SCE disagrees with these contentions, noting that LIEE leveraging represents more than the dollar value of specific measures such as refrigerators. Leveraging is not always quantifiable; at its optimum, it will involve multiple, overlapping transactions such as measures being provided by the LIEE program for LIHEAP contractors while LIHEAP contractors provide measures that complement the LIEE program. It involves community-based organizations (CBOs) leveraging resources by delivering SCE’s LIEE services while concurrently providing other services to households, (such as Meals on Wheels, Head Start, and various transportation services). SCE believes that a requirement of specific targets, goals, and/or reporting for leveraging would lead to a more restricted definition of leveraging that ultimately would be detrimental to the program.

AW.I.S.H. also alleges that the utilities may have an “inherent conflict of interest” when developing an LIEE portfolio and justifying non-cost effective measures because the utilities have “repeatedly expressed concern about the overall cost of the LIEE program and its effect on other ratepayers...”<sup>5</sup> SCE reminds AW.I.S.H. that on many occasions, SCE has stated the need to offer cooling measures (which may not be cost-effective according to Commission guidelines) in extreme climate areas to address safety, health and comfort issues, while also being cognizant of the effects of any funding requests on other ratepayers.

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<sup>4</sup> *Comments on Proposed Decision on LIEE Policy Objectives, Goals and Program Portfolio by A World Institute for a Sustainable Humanity*, December 10, 2007, (AW.I.S.H.’s Comments), pp. 7-8.

<sup>5</sup> *Id.* at p. 7.

**C. Reply to Joint Comments of SDG&E and SoCalGas Regarding Data Errors Contained in the PD.**

In their joint opening comments, SDG&E and SoCalGas indicate that the Comparison Table on page 10 of the PD does not calculate the correct percentage of 2006 LIEE budget funds spent by the utilities.<sup>6</sup> Further, they suggest that for SCE, the percentage appears to be based on the “energy efficiency total rather than the program total.”<sup>7</sup> SCE responds that the information in the Comparison Table on page 10 of the PD accurately represents the 2006 LIEE authorized budget for SCE at the LIEE program total level of \$27.4 million. In addition, SCE spent some carryover funds from prior years, thus resulting in expenditures at approximately 115% of the 2006 LIEE program budget.

**D. Reply to Joint Comments of SDG&E and SoCalGas and Comments of PG&E Regarding LIEE Automatic Enrollment**

SCE wishes to reply to the comments of SDG&E/SoCalGas and PG&E regarding CARE and LIEE automatic enrollment of public housing and Section 8 tenants,<sup>8</sup> and to clarify its position regarding the same. SDG&E and SoCalGas correctly point out that SCE indicated in its June 1, 2007 comments regarding renter access and AB 2104<sup>9</sup> that public housing authority (PHA) income eligibility guidelines can include three eligibility categories.<sup>10</sup> SDG&E/SoCalGas go on to state that “[T]hose qualifying for public housing or Section 8 assistance at the 50% and 30% categories appear to meet the CARE/LIEE guidelines in San Diego and Los Angeles

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<sup>6</sup> *Joint Opening Comments of San Diego Gas & Electric Company and Southern California Gas Company to the Draft Decision Providing Direction for Low Income Energy Efficiency Policy Objectives, Program Goals, Strategic Planning and the 2009-2011 Program Portfolio and Addressing Renter Access and Assembly Bill 2104*, December 10, 2007, (SDG&E/SoCalGas’ Comments), p. 7.

<sup>7</sup> *Id.*

<sup>8</sup> *Id.* at pp. 3-4; *Comments of Pacific Gas and Electric Company on Proposed Decision of Commissioner Grueneich and ALJ Malcolm on Decision Providing Direction for Low Income Energy Efficiency Policy Objectives, Program Goals, Strategic Planning and the 2009-2011 Program Portfolio*, December 10, 2007, (PG&E’s Comments), p. 5.

<sup>9</sup> *Southern California Edison Company’s Comments Regarding AB 2104 Implementation and Renter Access to Low Income Energy Efficiency Programs*, June 1, 2007, (SCE’s June 1 Comments) pp. 3-4.

<sup>10</sup> SDG&E/SoCalGas’ Comments, p. 3.

counties.”<sup>11</sup> Indeed, in SCE’s June 1, 2007 Comments, SCE was clear that not all customers who qualify for PHA housing would qualify for CARE and LIEE. Rather, SCE proposed that “a more thorough understanding of PHA eligibility requirements and the procedures it uses to document eligibility could result in a Commission policy adjustment that would allow the utilities to automatically qualify **certain** PHA tenants for LIEE and CARE assistance.”<sup>12</sup>

Based on the Official State Income Limits for 2007,<sup>13</sup> persons qualifying for Section 8 assistance at 30% of the area median income (AMI) meet the CARE/LIEE guidelines in all counties in the State of California. SDG&E and SoCalGas correctly point out that clients qualifying at 80% of the AMI do not qualify for CARE or LIEE. SCE supports SDG&E and SoCalGas’ comments that “[r]ather than automatically enrolling ‘all’ tenants of public housing as directed in the decision, it may be found that it is more appropriate to automatically enroll only those tenants who have qualified for PHA assistance at the 50% and 30% eligibility category, similarly to how the CARE and LIEE programs have implemented categorical eligibility for Healthy Families Categories A & B recipients.”<sup>14</sup>

SCE believes that automatic enrollment at the 30% and 50% levels of the AMI would help achieve the goals set by the Commission for the Programmatic Initiative of maximizing participation in LIEE and CARE programs in a cost-effective manner.

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<sup>11</sup> *Id.*

<sup>12</sup> SCE’s June 1 Comments, p. 4 (emphasis added).

<sup>13</sup> <http://www.hcd.ca.gov/hpd/hrc/rep/state/inc2k7.pdf>

<sup>14</sup> SDG&E/SoCalGas’ Comments, p. 4.

**III.**

**CONCLUSION**

SCE appreciates the opportunity to submit these reply comments and looks forward to working with the Commission to achieve the Programmatic Initiative as described in the PD.

Respectfully submitted,

JENNIFER TSAO SHIGEKAWA  
STACIE SCHAFFER

/s/ STACIE SCHAFFER

By: [Stacie Schaffer](#)

Attorneys for  
SOUTHERN CALIFORNIA EDISON COMPANY

[2244 Walnut Grove Avenue](#)  
[Post Office Box 800](#)  
[Rosemead, California 91770](#)  
Telephone: [\(626\) 302-3712](#)  
Facsimile: [\(626\) 302-7740](#)  
E-mail: [stacie.schaffer@sce.com](mailto:stacie.schaffer@sce.com)

December 17, 2007

**CERTIFICATE OF SERVICE**

I hereby certify that, pursuant to the Commission's Rules of Practice and Procedure, I have this day served a true copy of REPLY COMMENTS OF SOUTHERN CALIFORNIA EDISON COMPANY (U-338 E) REGARDING THE PROPOSED DECISION PROVIDING DIRECTION FOR LOW INCOME ENERGY EFFICIENCY POLICY OBJECTIVES, PROGRAM GOALS, STRATEGIC PLANNING AND THE 2009-2011 PROGRAM PORTFOLIO AND ADDRESSING RENTER ACCESS AND ASSEMBLY BILL 2104 IMPLEMENTATION on all parties identified on the attached service list(s). Service was effected by one or more means indicated below:

Transmitting the copies via e-mail to all parties who have provided an e-mail address.  
First class mail will be used if electronic service cannot be effectuated.

Executed this **17<sup>th</sup> day of December, 2007**, at Rosemead, California.

/s/ JENNIFER ALDERETE

Jennifer Alderete

Project Analyst

SOUTHERN CALIFORNIA EDISON COMPANY

2244 Walnut Grove Avenue  
Post Office Box 800  
Rosemead, California 91770



**R.07-01-042**

Monday, December 17, 2007

CASE ADMINISTRATION  
SOUTHERN CALIFORNIA EDISON COMPANY  
2244 WALNUT GROVE AVENUE  
ROSEMEAD, CA 91770  
R.07-01-042

FRANCISCO V. AGUILAR  
ATTORNEY AT LAW  
SOUTHWEST GAS CORPORATION  
5241 SPRING MOUNTAIN ROAD  
LAS VEGAS , NV 89193  
R.07-01-042

CATHIE ALLEN  
CA STATE MGR.  
PACIFICORP  
825 NE MULTNOMAH STREET, SUITE 2000  
PORTLAND, OR 97232  
R.07-01-042

Zaida Amaya-Pineda  
CALIF PUBLIC UTILITIES COMMISSION  
770 L STREET, SUITE 1050  
SACRAMENTO, CA 95814  
R.07-01-042

JOSEPH AMADER  
7620 CARMEL VALLEY RD.  
CARMEL, CA 93923  
R.07-01-042

GEORGETTA J. BAKER  
ATTORNEY AT LAW  
SAN DIEGO GAS & ELECTRIC/SOCAL GAS  
101 ASH STREET, HQ 13  
SAN DIEGO, CA 92101  
R.07-01-042

GREG BASS  
SEMPRA ENERGY SOLUTIONS  
101 ASH STREET. HQ09  
SAN DIEGO, CA 92101-3017  
R.07-01-042

CRISTAL BEDORTHA  
RESIDENTIAL WALL INSULATION  
3714 NELSON AVE.  
OROVILLE, CA 95965  
R.07-01-042

BILL BELANSKY  
WESTERN INSULATION  
16465 VIA ESPRILLO  
SAN DIEGO, CA 92127  
R.07-01-042

SCOTT BERG  
SELF HELP HOME IMPROVEMENT PROJECT  
INC.  
3777 MEADOWVIEW DR., 100  
REDDING, CA 96002  
R.07-01-042

RYAN BERNARDO  
BRAUN & BLAISING, P.C.  
915 L STREET, SUITE 1270  
SACRAMENTO, CA 95814  
R.07-01-042

ROBERT J. BICKER  
LEGISLATIVE ANALYST  
CALIFORNIA APARTMENT ASSOCIATION  
980 NINTH STREET, SUITE 200  
SACRAMENTO, CA 95814  
R.07-01-042

Michael Black  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
AREA 4-A  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

ART BRICE  
VICE PRESIDENT  
RICHARD HEATH AND ASSOCIATES, INC.  
590 W. LOCUST AVE., STE. 103  
FRESNO, CA 93650  
R.07-01-042

SUSAN E. BROWN  
A WORLD INSTITUTE FOR SUSTAINABLE  
HUMANI  
PO BOX 428  
MILL VALLEY, CA 94942  
R.07-01-042

CRAIG M. BUCHSBAUM  
ATTORNEY AT LAW  
PACIFIC GAS AND ELECTRIC COMPANY  
77 BEALE STREET, B30A  
SAN FRANCISCO, CA 94105  
R.07-01-042

Mariana C Campbell  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
ROOM 4101  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

BEN CARROLL  
2615 W DUDLEY AVE.  
FRESNO, CA 93728  
R.07-01-042

**R.07-01-042**

Monday, December 17, 2007

CENTRAL FILES  
REGULATORY AFFAIRS  
SAN DIEGO GAS & ELECTRIC CO.  
8330 CENTURY PARK COURT-CP31E  
SAN DIEGO, CA 92123-1530  
R.07-01-042

Melicia Charles  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
AREA 4-A  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

LUIS CHAVEZ  
1859 BUSINESS CENTER DRIVE  
DUARTE, CA 91010  
R.07-01-042

STEPHANIE CHEN  
LEGAL ASSOCIATE  
THE GREENLINING INSTITUTE  
1918 UNIVERSITY STREET, 2ND FLOOR  
BERKELEY, CA 94704  
R.07-01-042

BRIAN K. CHERRY  
DIRECTOR REGULATORY RELATIONS  
PACIFIC GAS AND ELECTRIC COMPANY  
77 BEALE STREET, B10C  
SAN FRANCISCO, CA 94106  
R.07-01-042

DAVID C. CLARK  
SYNERGY COMPANIES  
28436 SATELLITE STREET  
HAYWARD, CA 94545  
R.07-01-042

DANIEL COOLEY  
ATTORNEY AT LAW  
PACIFIC GAS AND ELECTRIC COMPANY  
77 BEALE STREET, MAIL CODE B30A  
SAN FRANCISCO, CA 94105  
R.07-01-042

LARRY R. COPE  
ATTORNEY AT LAW  
SOUTHERN CALIFORNIA EDISON  
PO BOX 800 2244 WALNUT GROVE AVENUE  
ROSEMEAD, CA 91770  
R.07-01-042

REGINA COSTA  
THE UTILITY REFORM NETWORK  
711 VAN NESS AVENUE, SUITE 350  
SAN FRANCISCO, CA 94102  
R.07-01-042

CAROLYN COX  
GENERAL MANAGER  
5213 ROSEANA COURT  
FAIR OAKS, CA 95628  
R.07-01-042

DAVID J. COYLE  
ANZA ELECTRIC COOPERATIVE, INC  
58470 HIGHWAY 371  
ANZA, CA 92539-1909  
R.07-01-042

KEVIN CUDD  
SENIOR PROGRAM MANAGER  
PG&E  
1320 EL CAPITAN DRIVE, SUITE 330  
DANVILLE, CA 94526  
R.07-01-042

RAYMOND J. CZAHAR, C.P.A.  
CHIEF FINANCIAL OFFICER  
WEST COAST GAS COMPANY  
9203 BEATTY DRIVE  
SACRAMENTO, CA 95826  
R.07-01-042

MARISA DECRISTOFORO  
PACIFICORP  
825 NE MULTNOMAH STREET, SUITE 800  
PORTLAND, OR 97232  
R.07-01-042

ROBERTO DEL REAL  
SOUTHERN CALIFORNIA EDISON COMPANY  
2131 WALNUT GROVE AVENUE  
ROSEMEAD, CA 91770  
R.07-01-042

PAUL DELANEY  
AMERICAN UTILITY NETWORK (A.U.N.)  
10705 DEER CANYON DRIVE  
ALTA LOMA, CA 91737  
R.07-01-042

CISCO DEVRIES  
CHIEF OF STAFF  
CITY OF BERKELEY  
2180 MILVIA STREET  
BERKELEY, CA 94704  
R.07-01-042

SHEILA DEY  
WESTERN MANUFACTURED HOUSING  
COMMUNITIES  
455 CAPITOL MALL STE 800  
SACRAMENTO, CA 95814  
R.07-01-042

**R.07-01-042**

Monday, December 17, 2007

JAMES DEZELL  
RHA, INC.  
1151 HARBOR BAY PKWY  
ALAMEDA, CA 94502  
R.07-01-042

TREVOR DILLARD  
SIERRA PACIFIC POWER COMPANY  
6100 NEIL ROAD, MS S4A50  
RENO, NV 89520  
R.07-01-042

JOHN DUTCHER  
VICE PRESIDENT - REGULATORY AFFAIRS  
MOUNTAIN UTILITIES  
3210 CORTE VALENCIA  
FAIRFIELD, CA 94534  
R.07-01-042

Jeannine Elzey  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
AREA 4-A  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

RICHARD ESTEVES  
SESCO, INC.  
77 YACHT CLUB DRIVE, SUITE 1000  
LAKE HOPATCONG, NJ 07849-1313  
R.07-01-042

JOHN FASANA  
SOUTHERN CALIFORNIA EDISON  
2131 WALNUT GOVE AVE.  
ROSEMEAD, CA 91770  
R.07-01-042

JOHN FASANA  
SOUTHERN CALIFORNIA EDISON  
2244 WALNUT GROVE AVENUE  
ROSEMEAD, CA 91770  
R.07-01-042

LAW DEPARTMENT FILE ROOM  
PACIFIC GAS AND ELECTRIC COMPANY  
PO BOX 7442  
SAN FRANCISCO, CA 94120-7442  
R.07-01-042

RYAN FLYNN  
PACIFICORP  
825 NE MULTNOMAH STREET, 18TH FLOOR  
PORTLAND, OR 97232  
R.07-01-042

Hazlyn Fortune  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
AREA 4-A  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

LINDA FONTES  
PACIFIC GAS & ELECTRIC COMPANY  
123 MISSION ROOM 1404 MC H14F  
SAN FRANCISCO, CA 94105  
R.07-01-042

BRUCE FOSTER  
VICE PRESIDENT  
SOUTHERN CALIFORNIA EDISON COMPANY  
601 VAN NESS AVENUE, STE. 2040  
SAN FRANCISCO, CA 94102  
R.07-01-042

ENRIQUE GALLARDO  
LATINO ISSUES FORUM  
160 PINE STREET, SUITE 700  
SAN FRANCISCO, CA 94111  
R.07-01-042

RON GARCIA  
RELIABLE ENERGY MANAGEMENT, INC.  
6250 PARAMOUNT BLVD.  
LONG BEACH, CA 90805  
R.07-01-042

ROBERT GNAIZDA  
POLICY DIRECTOR/GENERAL COUNSEL  
THE GREENLINING INSTITUTE  
1918 UNIVERSITY AVENUE, SECOND  
FLOOR  
BERKELEY, CA 94704  
R.07-01-042

Evelyn P. Gonzales  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
ROOM 5207  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

THALIA N.C. GONZALEZ  
THE GREENLINING INSTITUTE  
1918 UNIVERSITY AVENUE, 2ND FLR.  
BERKELEY, CA 94704  
R.07-01-042

HAYLEY GOODSON  
ATTORNEY AT LAW  
THE UTILITY REFORM NETWORK  
711 VAN NESS AVENUE, SUITE 350  
SAN FRANCISCO, CA 94102  
R.07-01-042

**R.07-01-042**

Monday, December 17, 2007

PAMELA GORSUCH  
PROJECT MANAGER  
RICHARD HEATH AND ASSOCIATES, INC.  
1026 MANGROVE AVENUE, SUITE 20  
CHICO, CA 95926  
R.07-01-042

ROB GUNNIN  
VICE PRESIDENT SUPPLY  
COMMERCE ENERGY, INC.  
600 ANTON BLVD., SUITE 2000  
COSTA MESA, CA 92626  
R.07-01-042

STEVEN R. HAERTLE  
PACIFIC GAS AND ELECTRIC COMPANY  
77 BEALE STREET, MC B9A  
SAN FRANCISCO, CA 94105  
R.07-01-042

TOM HAMILTON  
ENERGY PROGRAM MANAGER  
QUALITY BUILT  
15330 AVENUE OF SCIENCE  
SAN DIEGO, CA 92128  
R.07-01-042

JERRY H. HANN  
PERKINS, MANN & EVERETT, A.P.C.  
2222 W. SHAW AVENUE, SUITE 202  
FRESNO, CA 93711  
R.07-01-042

JEANNIE HARRELL  
SOUTHERN CALIFORNIA EDISON COMPANY  
2131 WALNUT GROVE AVENUE  
ROSEMEAD, CA 91770  
R.07-01-042

KIM F. HASSAN  
ATTORNEY AT LAW  
SAN DIEGO GAS & ELECTRIC COMPANY  
101 ASH STREET, HQ-12  
SAN DIEGO, CA 92101  
R.07-01-042

Risa Hernandez  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
ROOM 4209  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

JAMES HODGES  
ACCES  
1069 45TH STREET  
SACRAMENTO, CA 95819  
R.07-01-042

PETER HOFMANN  
BO ENTERPRISES  
43B EAST MAIN ST  
LOS GATOS, CA 95030-6907  
R.07-01-042

BOB HONDEVILLE  
MODESTO IRRIGATION DISTRICT  
1231 11TH STREET  
MODESTO, CA 95354  
R.07-01-042

Kelly Hymes  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
ROOM 5306  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

AKBAR JAZAYEIRI  
SOUTHERN CALIFORNIA EDISON COMPANY  
PO BOX 800  
ROSEMEAD, CA 91770  
R.07-01-042

JOHN JENSEN  
PRESIDENT  
MOUNTAIN UTILITIES  
PO BOX. 205  
KIRKWOOD, CA 95646  
R.07-01-042

JOHN JENSEN  
RICHARD HEATH AND ASSOCIATES, INC.  
7847 CONVOY COURT, SUITE 102  
SAN DIEGO, CA 92111  
R.07-01-042

DUTCHER JOHN  
V.P. REGULATORY AFFAIRS  
MOUNTAIN UTILITIES  
3210 CORTE VALENCIA  
FAIRFIELD, CA 94534  
R.07-01-042

MARIA Y. JUAREZ  
DEPUTY DIRECTOR  
DEPARTMENT OF COUMMINTY ACTION  
2038 IOWA AVENUE, SUITE B-102  
RIVERSIDE, CA 92507  
R.07-01-042

BILL JULIAN  
43556 ALMOND LANE  
DAVIS, CA 95618  
R.07-01-042

**R.07-01-042**

Monday, December 17, 2007

MELISSA W. KASNITZ  
ATTORNEY AT LAW  
DISABILITY RIGHTS ADVOCATES  
2001 CENTER STREET, THIRD FLOOR  
BERKELEY, CA 94704  
R.07-01-042

PAUL KERKORIAN  
UTILITY COST MANAGEMENT, LLC  
6475 N PALM AVE., STE. 105  
FRESNO, CA 93704  
R.07-01-042

M. SAMI KHAWAJA, PH.D  
QUANTEC, LLC  
720 SW WASHINGTON STREET  
PORTLAND, OR 97205  
R.07-01-042

Robert Kinonian  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
ROOM 4205  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

THOMAS S KIMBALL  
MODESTO IRRIGATION DISTRICT  
1231 11TH STREET  
MODESTO, CA 95352-4060  
R.07-01-042

MARY-LEE KIMBER  
DISABILITY RIGHTS ADVOCATES  
2001 CENTER STREET, 3RD FLOOR  
BERKELEY, CA 94704-1204  
R.07-01-042

ELISE KLEIBER  
2400 ROCKEFELLER DR.  
CERES, CA 95307  
R.07-01-042

GREGORY J. KOSIER  
PORTFOLIO MANAGER  
CONSTELLATION NEWENRGY, INC.  
350 SOUTH GRND AVENUE, 38TH FLOOR  
LOS ANGELES, CA 90071  
R.07-01-042

MICHAEL LAMOND  
ALPINE NATURAL GAS OPERATING  
COMPANY  
15 ST. ANDREWS ROAD, SUITE 7  
VALLEY SPRINGS, CA 95252  
R.07-01-042

TIMOTHY J. LAWLER  
SUNDOWNER INSULATION CO., INC.  
1495 ROAD AVENUE  
CLOVIS, CA 93612  
R.07-01-042

Alik Lee  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
ROOM 4101  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

Robert Lehman  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
ROOM 4102  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

JODY S. LONDON  
JODY LONDON CONSULTING  
PO BOX 3629  
OAKLAND, CA 94609  
R.07-01-042

ORTENSIA LOPEZ  
EXECUTIVE DIRECTOR  
EL CONCILIO OF SAN MATEO  
1419 BURLINGAME AVE., SUITE N  
BURLINGAME, CA 94010  
R.07-01-042

KRISTINE LUCERO  
EXECUTIVE ASSISTANT  
RICHARD HEATH AND ASSOCIATES, INC.  
590 W. LOCUST AVE., STE. 103  
FRESNO, CA 93650  
R.07-01-042

Kim Malcolm  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
ROOM 5005  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

KYLE MAETANI  
MK PLANNING CONSULTANTS  
2740 W. MAGNOLIA BLVD., STE 103  
BURBANK, CA 91505  
R.07-01-042

JERRY H. MANN  
ATTORNEY AT LAW  
PERKINS, MANN & EVERETT  
2222 W. SHAW AVE., SUITE 202  
FRESNO, CA 93711  
R.07-01-042

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Monday, December 17, 2007

ROBERT MARSHALL  
PLUMAS SIERRA RURAL ELECTRIC  
PO BOX 2000  
PORTOLA, CA 96122-2000  
R.07-01-042

MICHAEL MAZUR  
CHIEF TECHNICAL OFFICER  
3 PHASES RENEWABLES, LLC  
2100 SEPULVEDA BLVD., SUITE 37  
MANHATTAN BEACH, CA 90266  
R.07-01-042

RICHARD MCCANN  
M.CUBED  
2655 PORTAGE BAY ROAD, SUITE 3  
DAVIS, CA 95616  
R.07-01-042

JIM MCNAMARA  
SAN LUIS OBISPO COUNTY, INC.  
1030 SOUTHWOOD DRIVE  
SAN LUIS OBISPO, CA 93401  
R.07-01-042

MARK MCNULTY  
5150 RANDLETT DRIVE  
LA MESA, CA 91941  
R.07-01-042

ELENA MELLO  
SIERRA PACIFIC POWER COMPANY  
6100 NEIL ROAD  
RENO, NV 89520  
R.07-01-042

JIM MEYERS  
SOUTHWEST REGIONAL MANAGER  
NORTH AMERICAN INSULATION MANUF.  
ASSOC.  
7792 SOUTH HARRISON CIRCLE  
CENTENNIAL, CO 80122  
R.07-01-042

MICHELLE MISHOE  
PACIFICORP  
825 NE MULTNOMAH STREET  
PORTLAND, OR 97232  
R.07-01-042

DOUGLAS MOIR  
WESTERN APPLIANCE  
1976 W. SAN CARLOS STREET  
SAN JOSE, CA 95128  
R.07-01-042

MICHAEL MONTOYA  
SENIOR ATTORNEY  
SOUTHERN CALIFORNIA EDISON  
2244 WALNUT GROVE AVE.  
ROSEMEAD, CA 91770  
R.07-01-042

RONALD MOORE  
GOLDEN STATE WATER/BEAR VALLEY  
ELECTRIC  
630 EAST FOOTHILL BOULEVARD  
SAN DIMAS, CA 91773  
R.07-01-042

IRENE K. MOOSEN  
ATTORNEY AT LAW  
WESTERN MANUFACTURED HOUSING  
COMM. SVCS.  
53 SANTA YNEZ AVENUE  
SAN FRANCISCO, CA 94112  
R.07-01-042

DAVID MORSE  
CALIFORNIA WATER SERVICE COMPANY  
1411 W. COVELL BLVD., STE. 106-292  
DAVIS, CA 95616-5934  
R.07-01-042

JOHN NALL  
SOUTHERN CALIFORNIA EDISON COMPANY  
2131 WALNUT GROVE AVE  
ROSEMEAD, CA 91770  
R.07-01-042

JOHN NEWCOMB  
696 SOUTH TIPPECANOE AVENUE  
SAN BERNARDINO, CA 92415  
R.07-01-042

David Ng  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
ROOM 5207  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

TINA NGUYEN  
PACIFIC GAS AND ELECTRIC COMPANY  
123 MISSION-ROOM 1456  
SAN FRANCISCO, CA 94105  
R.07-01-042

RICK C. NOGER  
PRAXAIR PLAINFIELD, INC.  
2678 BISHOP DRIVE  
SAN RAMON, CA 94583  
R.07-01-042

**R.07-01-042**

Monday, December 17, 2007

KAREN NOTSUND  
ASSISTANT DIRECTOR  
UC ENERGY INSTITUTE  
2547 CHANNING WAY 5180  
BERKELEY, CA 94720-5180  
R.07-01-042

CHONDA J. NWAMU  
PACIFIC GAS AND ELECTRIC COMPANY  
POST OFFICE BOX 7442  
SAN FRANCISCO, CA 94120  
R.07-01-042

JAMES O'BANNON  
RICHARD HEATH AND ASSOCIATES, INC.  
1026 MANGROVE AVE., STE 20  
CHICO, CA 95926  
R.07-01-042

MARY O'DRAIN  
PACIFIC GAS AND ELECTRIC COMPANY  
123 MISSION - ROOM 1410, MC H14G  
SAN FRANCISCO, CA 94177  
R.07-01-042

VALERIE J. ONTIVEROZ  
SPECIALIST/ STATE REGULATORY AFFAIRS  
SOUTHWEST GAS CORPORATION  
5241 SPRING MOUNTAIN ROAD  
LAS VEGAS, NV 89193-8510  
R.07-01-042

PETER OUBORG  
ATTORNEY AT LAW  
PACIFIC GAS AND ELECTRIC COMPANY  
PO BOX 7442, B30A  
SAN FRANCISCO, CA 94120-7442  
R.07-01-042

WILLIAM F. PARKER  
EXECUTIVE DIRECTOR  
COMMUNITY ACTION AGENCY OF SAN  
MATEO  
930 BRITTAN AVENUE  
SAN CARLOS, CA 94070  
R.07-01-042

JACK F. PARKHILL  
SOUTHERN CALIFORNIA EDISON  
2131 WALNUT GROVE AVENUE  
ROSEMEAD, CA 91770  
R.07-01-042

STEVEN D. PATRICK  
ATTORNEY AT LAW  
SOUTHERN CALIFORNIA GAS COMPANY  
555 WEST FIFTH STREET GT14E7  
LOS ANGELES, CA 90013-1011  
R.07-01-042

FRED PATZKE  
13576 CALIFORNIA STREET  
YUCAIPA, CA 92399-5449  
R.07-01-042

SENATOR RICHARD POLANCO  
3701 GLENALBYN DRIVE  
LOS ANGELES, CA 90065  
R.07-01-042

EDWARD G. POOLE  
ATTORNEY AT LAW  
ANDERSON & POOLE  
601 CALIFORNIA STREET, SUITE 1300  
SAN FRANCISCO, CA 94108-2818  
R.07-01-042

Sarvjit S. Randhawa  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
AREA 4-A  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

Rashid A. Rashid  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
ROOM 4107  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

ALLAN RAGO  
QUALITY CONSERVATION SERVICES, INC.  
4701 ARROW HIGHWAY  
MONTCLAIR, CA 91763  
R.07-01-042

STEVE RAHON  
DIRECTOR, TARIFF & REGULATORY  
ACCOUNTS  
SAN DIEGO GAS & ELECTRIC COMPANY  
8330 CENTURY PARK COURT, CP32C  
SAN DIEGO, CA 92123-1548  
R.07-01-042

JESSE W. RASKIN  
LEGAL ASSOCIATE  
THE GREENLINING INSTITUTE  
1918 UNIVERSITY AVENUE, 2ND FLOOR  
BERKELEY, CA 94704  
R.07-01-042

Thomas M. Renaghan  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
ROOM 4205  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

**R.07-01-042**

Monday, December 17, 2007

GREGORY REDICAN  
DEPUTY DIRECTOR  
COMMUNITY ACTION AGENCY OF SAN  
MATEO  
930 BRITTAN AVENUE  
SAN CARLOS, CA 94070  
R.07-01-042

ROLAND RISSE  
DIRECTOR, CUSTOMER ENERGY  
EFFICIENCY  
PACIFIC GAS & ELECTRIC COMPANY  
PO BOX 770000  
SAN FRANCISCO, CA 94177  
R.07-01-042

BOBAK ROSHAN  
LEGAL ASSOCIATE  
THE GREENLINING INSTITUTE  
1918 UNIVERSITY STREET, 2ND FLOOR  
BERKELEY, CA 94704  
R.07-01-042

MARK A. RUTLEDGE  
THE GREENLINING INSTITUTE  
1918 UNIVERSITY AVENUE, 2ND FLR.  
BERKELEY, CA 94704  
R.07-01-042

Sarita Sarvate  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
AREA 4-A  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

JANINE L. SCANCARELLI  
FOLGER LEVIN & KAHN LLP  
275 BATTERY STREET, 23RD FLOOR  
SAN FRANCISCO, CA 94111  
R.07-01-042

STACIE SCHAFFER  
ATTORNEY AT LAW  
SOUTHERN CALIFORNIA EDISON COMPANY  
2244 WALNUT GROVE AVENUE, ROOM 390  
ROSEMEAD, CA 91770  
R.07-01-042

Johanna M. Sevier  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
AREA 4-A  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

BRETT SEARLE  
PROJECT MANAGEMENT ANALYST  
PACIFIC GAS AND ELECTRIC COMPANY  
123 MISSION-ROOM 1464, MCH14F  
SAN FRANCISCO, CA 94105  
R.07-01-042

STEVEN R. SHALLENBERGER  
SYNERGY COMPANIES  
28436 SATTELITE STREET  
HAYWARD, CA 94545  
R.07-01-042

MICHAEL SHAMES  
ATTORNEY AT LAW  
UTILITY CONSUMERS' ACTION NETWORK  
3100 FIFTH AVENUE, SUITE B  
SAN DIEGO, CA 92103  
R.07-01-042

RICHARD SHAW  
PRESIDENT  
SOUTHERN CALIFORNIA FORUM  
PO BOX 469  
FILLMORE, CA 93016  
R.07-01-042

MARK SHIRIN  
VENTURA TV APPLIANCE CENTER  
3619 E VENTURA BLVD  
FRESNO, CA 93702-5009  
R.07-01-042

ALEX SOTOMAYOR  
MARAVILLE FOUNDATION  
5729 UNION PACIFIC AVENUE  
LOS ANGELES, CA 90022  
R.07-01-042

DAVE STEPHENSON  
RATE REGULATION MANAGER - WESTERN  
REGIO  
AMERICAN WATER WORKS SERVICE CO.  
4701 BELOIT DRIVE  
SACRAMENTO, CA 95838  
R.07-01-042

BOBBI J. STERRETT  
SNR. SPECIALIST/STATE REGULATORY  
AFFAIRS  
SOUTHWEST GAS CORPORATION  
5241 SPRING MOUNTAIN ROAD  
LAS VEGAS, NV 89150-0002  
R.07-01-042

DON STONEBERGER  
APS ENERGY SERVICES  
400 E. VAN BUREN STREET  
PHOENIX, AZ 85004  
R.07-01-042

DAVE SULLIVAN P.E.  
CONSULTING ENGINEER  
614 38TH PLACE  
FLORENCE, OR 97439-8216  
R.07-01-042



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Monday, December 17, 2007

Terrie J. Tannehill  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
AREA 4A  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

FRANCES L. THOMPSON  
PACIFIC GAS AND ELECTRIC COMPANY  
123 MISSION STREET, RM. 1408 MC H14G  
SAN FRANCISCO, CA 95177  
R.07-01-042

MICHAEL R. THORP  
ATTORNEY  
SOUTHERN CALIFORNIA GAS COMPANY  
555 WEST FIFTH STREET, 14TH FLOOR  
LOS ANGELES, CA 90013-1011  
R.07-01-042

LUKE TOUGAS  
PACIFIC GAS AND ELECTRIC COMPANY  
77 BEALE STREET, B9A  
SAN FRANCISCO, CA 94105  
R.07-01-042

RICHARD VILLASENOR  
TELACU  
12252 MC CANN DRIVE  
SANTA FE SPRINGS, CA 90670  
R.07-01-042

Donna L. Wagoner  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
AREA 3-C  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

Karen Watts-Zagha  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
AREA 3-D  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

JOY WARREN  
SENIOR STAFF ATTORNEY  
MODESTO IRRIGATION DISTRICT  
1231 ELEVENTH STREET  
MODESTO, CA 95354  
R.07-01-042

WILLIAM W. WESTERFIELD III  
ATTORNEY AT LAW  
ELLISON, SCHNEIDER & HARRIS L.L.P.  
2015 H STREET  
SACRAMENTO, CA 95814  
R.07-01-042

YOLE WHITING  
SAN DIEGO GAS & ELECTRIC COMPANY  
8335 CENTURY PARK COURT  
SAN DIEGO, CA 92123  
R.07-01-042

Sean Wilson  
CALIF PUBLIC UTILITIES COMMISSION  
505 VAN NESS AVENUE  
AREA 3-C  
SAN FRANCISCO, CA 94102-3214  
R.07-01-042

JOSEPH F. WIEDMAN  
ATTORNEY AT LAW  
GOODIN MACBRIDE SQUERI DAY &  
LAMPREY LLP  
505 SANSOME STREET, SUITE 900  
SAN FRANCISCO, CA 94111  
R.07-01-042

JOE WILLIAMS  
CEO  
RICHARD HEATH AND ASSOCIATES, INC.  
590 W. LOCUST AVENUE, STE 103  
FRESNO, CA 93650  
R.07-01-042

LADONNA WILLIAMS  
EXECUTIVE DIRECTOR  
PO BOX 5653  
VALLEJO, CA 94591  
R.07-01-042

JASON WIMBLEY  
DIVISION CHIEF, ENERGY&ENVIRON  
PROGRAMS  
DEPT. OF COMMUNITY SERVICES &  
DEVELOPMEN  
700 NORTH 10TH STREET, ROOM 258  
SACRAMENTO, CA 95814  
R.07-01-042

MONTE WINEGAR  
PROJECT DIRECTOR  
WINEGARD ENERGY  
1818 FLOWER AVENUE  
DUARTE, CA 91010  
R.07-01-042

DON WOOD SR.  
PACIFIC ENERGY POLICY CENTER  
4539 LEE AVENUE  
LA MESA, CA 91941  
R.07-01-042

JOSEPHINE WU  
PACIFIC GAS AND ELECTRIC COMPANY  
PO BOX 770000, MAIL CODE B9A  
SAN FRANCISCO, CA 94177  
R.07-01-042

**R.07-01-042**

Monday, December 17, 2007

JOY C. YAMAGATA  
SAN DIEGO GAS & ELECTRIC COMPANY  
8330 CENTURY PARK COURT, CP 32 D  
SAN DIEGO, CA 92123  
R.07-01-042

PETE ZANZOT  
SOUTHERN CALIFORNIA EDISON COMPANY  
2131 WALNUT GROVE AVENUE  
ROSEMEAD, CA 91770  
R.07-01-042